

**Town Planning Board Guidelines for  
Application for Open Storage and Port Back-up Uses  
(TPB PG-No.13E)**

1. On 17.10.2008, the Town Planning Board Guidelines for Application for Open Storage and Port Back-up Uses under Section 16 of the Town Planning Ordinance (TPB PG-No. 13E) were promulgated, which set out the following criteria for the various categories of area:
  - (a) Category 1 areas: favourable consideration will normally be given to applications within these areas, subject to no major adverse departmental comments and local objections, or the concerns of the departments and local residents can be addressed through the implementation of approval conditions. Technical assessments should be submitted if the proposed uses may cause significant environmental and traffic concerns;
  - (b) Category 2 areas: planning permission could be granted on a temporary basis up to a maximum period of 3 years, subject to no adverse departmental comments and local objections, or the concerns of the departments and local residents can be addressed through the implementation of approval conditions. Technical assessments, where appropriate, should be submitted to demonstrate that the proposed uses would not have adverse drainage, traffic, visual, landscaping and environmental impacts on the surrounding areas;
  - (c) Category 3 areas: applications would normally not be favourably considered unless the applications are on sites with previous planning approvals. Sympathetic consideration may be given if the applicants have demonstrated genuine efforts in compliance with approval conditions of the previous planning applications and included in the fresh applications relevant technical assessments/proposals to demonstrate that the proposed uses would not generate adverse drainage, traffic, visual, landscaping and environmental impacts on the surrounding areas. Planning permission could be granted on a temporary basis up to a maximum period of 3 years, subject to no adverse departmental comments and local objections, or the concerns of the departments and local residents can be addressed through the implementation of approval conditions; and
  - (d) Category 4 areas: applications would normally be rejected except under exceptional circumstances. For applications on sites with previous planning approvals, and subject to no adverse departmental comments and local objections, sympathetic consideration may be given if the applicants have demonstrated genuine efforts in compliance with approval conditions of the previous planning applications and included in the applications relevant technical assessments/proposals to demonstrate that the proposed uses would not generate adverse drainage, traffic, visual, landscaping and environmental impacts on the surrounding areas. The intention is however to encourage the phasing out of such non-conforming uses as early as possible. A maximum period of 2 years may be allowed upon renewal of planning permission for an applicant to identify suitable sites for relocation. No further renewal of approval will be given unless under very exceptional circumstances and each application for renewal of approval will be assessed on its individual merit.

2. In assessing applications for open storage and port back-up uses, the other major relevant assessment criteria are also summarized as follows:
- (a) there will be a general presumption against development on sites of less than 1,000m<sup>2</sup> for open storage uses and 2,000m<sup>2</sup> for port back-up uses in rural areas, other than sites located in major corridors, industrial/godown/workshop areas, quarrying activities or where it is demonstrated that optimum use is made of the site. This is to prevent the further proliferation of small sites in rural areas, minimizing sprawl over countryside areas and reducing travel trips;
  - (b) port back-up sites and those types of open storage uses generating adverse noise, air pollution and visual intrusion and frequent heavy vehicle traffic should not be located adjacent to sensitive receivers such as residential dwellings, hospitals, schools and other community facilities;
  - (c) port back-up uses are major generators of traffic, with container trailer/tractor parks generating the highest traffic per unit area. In general, port back-up sites should have good access to the strategic road network, or be accessed by means of purpose built roads;
  - (d) adequate screening of the sites through landscaping and/or fencing should be provided where sites are located adjacent to public roads or are visible from surrounding residential areas;
  - (e) there is a general presumption against conversion of agricultural land and fish ponds to other uses on an ad hoc basis, particularly in flood prone areas or sites which would obstruct natural drainage channels and overland flow; and
  - (f) for applications involving sites with previous planning approvals, should there be no evidence to demonstrate that the applicants have made any genuine effort to comply with the approval conditions of the previous planning applications, planning permission may be refused, or a shorter compliance period for the approval conditions may be imposed, notwithstanding other criteria set out in the Guidelines are complied with.

**Previous s.16 Applications covering the Application Site**

**Approved Applications**

	<b><u>Application No.</u></b>	<b><u>Applied Use(s)/Development(s)</u></b>	<b><u>Date of Consideration (RNTPC)</u></b>	<b><u>Approval Condition(s)</u></b>
1.	A/YL-HT/841	Temporary Open Storage of Construction Materials and Equipment (3 Years)	19.7.2013 (3 Years) (revoked on 19.4.2014)	1, 2, 3, 4, 5, 6, 7, 8
2.	A/YL-HT/906	Temporary Open Storage of Containers with Ancillary Logistics Uses, Container Repairing Workshop, Site Offices and General Storage Use (3 Years)	22.8.2014 (3 Years) (revoked on 22.7.2016)	1, 3, 4, 5, 6, 7, 8, 9, 10, 11, 12, 13, 14

**Approval Condition(s):**

- 1 no night-time operation and/or no operation on Sundays and public holidays.
- 2 no cutting, dismantling, cleansing, repairing and workshop activity.
- 3 the submission and/or implementation of FSIs proposals and/or provision of FSIs and/or provision of fire extinguisher(s).
- 4 the submission and implementation of landscaping or/and tree preservation proposals.
- 5 the submission of DIA/drainage proposals and provision of drainage facilities as proposed or the implementation of the accepted drainage proposals.
- 6 the provision of fencing and/or paving.
- 7 revocation clauses.
- 8 reinstatement clause.
- 9 the stacking height of containers stored on the site shall not exceed 7 units.
- 10 no cutting, dismantling, cleaning, repairing, compacting, vehicle repair and workshop activity, other than container repairing workshop, is allowed on site.
- 11 no left turn of container vehicles into Ha Tsuen Road eastbound.
- 12 the erection of a 'Turn Right' traffic sign at the junction of the access road with Ha Tsuen Road.
- 13 no vehicle queuing is allowed back to the public road and no vehicle reversing into/from the public road is allowed.
- 14 the provision of a 3-m wide waterworks reserve within 1.5m from the centreline of the water main (Plan A-2 of the RNTPC Paper) to the satisfaction of the Director of Water Supplies and no structure shall be erected over the waterworks reserve and such area shall not be used for storage of car parking purpose.

**Similar s.16 applications within areas covered by the same “OU(LF)” and “OU(PBU&SWU)” zones  
on the approved Hung Shui Kiu and Ha Tsuen (HSK&HT) Outline Zoning Plan  
since the promulgation of TPB PG-No. 13E on 17.10.2008**

**Approved Applications**

	<b><u>Application No.</u></b>	<b><u>Zoning(s) and OZP at the time of consideration</u></b>	<b><u>Applied Use(s)/Development(s)</u></b>	<b><u>Date of Consideration (RNTPC/TPB)</u></b>	<b><u>Approval Condition(s)</u></b>
1.	A/YL-HT/606	“REC” on approved Ha Tsuen OZP No. S/YL-HT/10	Renewal of Planning Approval for Temporary “Open Storage of Construction Materials and Warehouse with Ancillary Workshop under Application No. A/YL-HT/442 (3 Years)	17.4.2009 (3 Years) (revoked on 17.3.2012)	1, 13, 14, 15, 16, 17, 18, 19
2.	A/YL-HT/778	“REC” on approved Ha Tsuen OZP No. S/YL-HT/10	Temporary Open Storage of Construction Materials and Warehouse with Ancillary Workshop (3 Years)	30.3.2012 (3 Years)	1, 9, 11, 13, 14, 15, 16, 17, 21, 22
3.	A/YL-HT/940	“REC” on approved Ha Tsuen OZP No. S/YL-HT/10	Renewal of Planning Approval for “Temporary Open Storage of Construction Materials and Warehouse with Ancillary Workshop” (3 Years)	27.3.2015 (3 Years)	1, 9, 11, 12, 13, 14, 15, 16, 17, 21, 22, 24
4.	A/YL-HT/964	“REC” on approved Ha Tsuen OZP No. S/YL-HT/10	Proposed Temporary Open Storage of Construction Materials and Equipments (3 Years)	7.8.2015 (3 Years) (revoked on 18.9.2015)	1, 9, 10, 11, 12, 13, 14, 16, 22, 23, 24
5.	A/YL-HT/981	“REC” on approved Ha Tsuen OZP No. S/YL-HT/10	Temporary Open Storage of Containers, Construction Materials and New Vehicles with Site Offices (3 Years)	22.1.2016 (3 Years) (revoked on 22.4.2017)	1, 3, 5, 6, 7, 9, 10, 11, 12, 13, 14, 24
6.	A/YL-HT/1008	“REC” on approved Ha Tsuen OZP No. S/YL-HT/10	Temporary Open Storage of Construction Materials and Equipment (3 Years)	4.3.2016 (3 Years) (revoked on 4.9.2017)	1, 9, 10, 11, 12, 13, 14, 16, 22, 23, 24
7.	A/YL-HT/1056	“REC” on approved Ha Tsuen OZP No. S/YL-HT/10	Temporary Open Storage of Construction Materials and Equipment (3 Years)	25.11.2016 (3 Years)	1, 9, 10, 11, 12, 13, 14, 16, 22, 24
8.	A/HSK/4	“OU(LF)”, “OU(PBU&SWU)”, “O”, “G/IC”, “OU(SPS)” and ‘Road’ on draft HSK&HT OZP No. S/HSK/1	Temporary Open Storage of Containers and Construction Materials with Site Offices (3 Years)	13.10.2017 (3 Years)	1, 3, 6, 7, 9, 11, 12, 13, 14, 16, 17, 24
9.	A/HSK/14	“OU(PBU&SWU)” and ‘Road’ on draft HSK&HT OZP No. S/HSK/1	Proposed Temporary Open Storage of Construction Materials and Warehouse (3 Years)	22.9.2017 (3 Years) (revoked on 22.6.2018)	1, 9, 10, 11, 12, 13, 14
10.	A/HSK/57	“OU(PBU&SWU)” and ‘Road’ on draft HSK&HT OZP No.	Proposed Temporary Warehouse and Open Storage of Construction Materials	6.4.2018 (3 Years)	1, 9, 10, 11, 12, 13, 14

	<u>Application No.</u>	<u>Zoning(s) and OZP at the time of consideration</u>	<u>Applied Use(s)/Development(s)</u>	<u>Date of Consideration (RNTPC/TPB)</u>	<u>Approval Condition(s)</u>
		S/HSK/1	(3 Years)		
11.	A/HSK/75	“O”, “OU(P&OFEFTS)”, “OU(PBU&SWU)” on draft HSK&HT OZP No. S/HSK/1	Proposed Temporary Open Storage of Construction Materials (3 Years)	6.7.2018 (3 Years)	1, 5, 9, 10, 11, 12, 13, 14, 21, 24
12.	A/HSK/90	“OU(PBU&SWU)”and ‘Road’ on draft HSK&HT OZP No. S/HSK/1	Proposed Temporary Warehouse and Open Storage of Construction Materials (3 Years)	7.9.2018 (3 Years)	1, 9, 10, 11, 12, 13, 14

Approval Condition(s):

- 1 No night-time operation and/or no operation on Saturdays/Sundays and public holidays.
- 2 No stacking of containers within 5m/6m from the peripheral fencing/boundary of the site.
- 3 The stacking height of containers stored on the site shall not exceed 7/8 units.
- 4 A fixed row of 3-unit/5-unit high container stack along the northern and western edges and/or a fixed row of 2-unit high container stack along the southern and eastern edges of the site shall be maintained.
- 5 No cutting, dismantling, cleaning, repairing, compacting, vehicle repair workshop activity, other than container repairing activities is allowed.
- 6 No left turn of container vehicles into Ha Tsuen Road upon leaving the site.
- 7 The erection and/or maintenance of a ‘Turn Right’ traffic sign at the junction of the access road with Ha Tsuen Road.
- 8 The formation of the private access road at the junction with Ha Tsuen Road to appropriate levels with acceptable crossfalls for the safe movement of container vehicles.
- 9 The submission and/or implementation of tree preservation and/or landscaping proposals.
- 10 The submission and/or implementation of DIA/drainage proposals/drainage facilities proposed and/or provision of drainage facilities as proposed or the implementation of the accepted drainage proposals.
- 11 The submission and/or implementation of FSIs proposals and/or provision of FSIs.
- 12 The provision/maintenance of fencing.
- 13 Revocation clauses.
- 14 Reinstatement clause.
- 15 The stacking height of the materials/containers stored within 5m of the periphery of the application site should not exceed the height of the boundary fence.
- 16 The maintenance of the existing/implemented drainage facilities, and/or landscape planting, and/or existing trees.
- 17 The submission of the condition record of the existing drainage facilities.
- 18 The removal of the dumped wastes around the trees.
- 19 The submission and implementation of water supply for fire fighting and FSIs proposals, including fire hydrant and sprinkler systems.
- 20 No stacking of containers within the queuing area for container vehicles.
- 21 No material is allowed to be stored/dumped within 1m of any tree on the site.
- 22 The provision of the fire extinguisher(s) and the submission of a valid fire certificate (FS 251).
- 23 No cutting, and/or dismantling, and/or repairing, and/or melting, and/or compacting, and/or unpacking, and/or re-packing, and/or vehicle repair, and/or container repair, and/or cleansing, and/or workshop activity.
- 24 No vehicle is allowed to queue back to public road or reverse onto/from the public road during the planning approval period.

消防處發出之露天貯存用地良好作業指引  
**Good Practice Guidelines for Open Storage issued by the Director of Fire Services**

		消防車輛 內部通道 Internal Access for Fire Appliances	地段界線 (淨闊度) Lot Boundaries (Clear Width)	貯存物品 地點與 臨時構築物 之間的距離 Distance between Storage Cluster and Temporary Structure	貯存物品 地點的大小 Cluster Size	貯存高度 Storage Height
1.	露天貯存貨櫃 Open Storage of Containers		2 米 2m	4.5 米 4.5m		
2.	露天貯存非易燃物品 或有限數量的易燃物品 Open Storage of Non-Combustibles or Limited Combustibles	4.5 米 4.5m	2 米 2m	4.5 米 4.5m		
3.	露天貯存易燃物品 Open Storage of Combustibles	4.5 米 4.5m	2 米 2m	4.5 米 4.5m	40 米乘 40 米 40m x 40m	3 米 3m

備註：露天貯存用地／回收場內不得吸煙或使用明火。

Remarks: Smoking and naked flame activities shall not be allowed within the open storage/recycling site.

**Advisory Clauses**

- (a) prior planning permission should have been obtained before commencing the development on-Site;
- (b) to resolve any land issues relating to the development with the concerned owner(s) of the application Site;
- (c) shorter compliance periods are imposed in order to closely monitor the progress of compliance with approval conditions. Should the applicant fail to comply with any of the approval conditions again resulting in the revocation of planning permission, sympathetic consideration would not be given to any further application;
- (d) to note that the Site might be resumed at any time during the planning approval period for implementation of government projects;
- (e) to note the comments of the District Lands Officer/Yuen Long, Lands Department (DLO/YL, LandsD) that Building Licence No. 1120 was granted to Lot No. 238 in D.D. 125 to permit erection of one building with roofed-over-area not exceeding 65.04m<sup>2</sup> for non-industrial purposes. The remaining area of Lot No. 238 in D.D. 125 shall continue to be used for agricultural or garden purpose. The remaining lots in the Site are Old Schedule Agricultural Lots held under the Block Government Lease which contains the restriction that no structures are allowed to be erected without the prior approval of the Government. No permission is given for occupation of Government Land (GL) (about 137m<sup>2</sup> subject to verification) included in the Site. The act of occupation of GL without Government's prior approval is not allowed. The Site is accessible to Ha Tsuen Road through GL and private lot(s). His office provides no maintenance works to the GL involved and does not guarantee any right-of-way over the GL to the Site. The Site does not fall within Shek Kong Airfield Height Restriction Area. The lot owner(s) will need to apply to his office for permitting the structures to be erected or to regularize any irregularities on Site. Besides, given the proposed use is temporary in nature, only application for regularization or erection of temporary structure(s) will be considered. No construction of New Territories Exempted Building(s) will be considered or allowed. Furthermore, the applicant has to either exclude the GL from the Site or apply for a formal approval prior to the actual occupation of the GL. Application(s) for any of the above will be considered by the LandsD acting in the capacity of the landlord or lessor at its sole discretion and there is no guarantee that such application(s) will be approved. If such application(s) is approved, it will be subject to such terms and conditions, including among others the payment of premium or fee, as may be imposed by the LandsD;
- (f) to note the comments of the Assistant Commissioner for Transport/New Territories, Transport Department (AC for T/NT, TD) that sufficient manoeuvring spaces shall be provided within the Site. The local track leading to the Site is not under TD's purview. The applicant shall obtain consent of the owners/managing departments of the local track for using it as the vehicular access to the Site;
- (g) to note the comments of the Chief Highway Engineer/New Territories West, Highways Department (CHE/NTW, HyD) that adequate drainage measures should be provided at the site access to prevent surface water flowing from the Site to nearby public roads/drains. HyD shall not be responsible for the maintenance of any access connecting the Site and Ha Tsuen Road/Kong Shan Western Highway slip road;
- (h) to follow the relevant mitigation measures and requirements in the latest 'Code of Practice on

Handling Environmental Aspects of Temporary Uses and Open Storage Sites' issued by the Environmental Protection Department;

- (i) to note the comments of the Chief Building Surveyor/New Territories West, Buildings Department (CBS/NTW, BD) that if the existing structures (not being a New Territories Exempted House) are erected on leased land without approval of the BD, they are unauthorized building works (UBW) under the Buildings Ordinance (BO) and should not be designated for any proposed use under the application. For UBW erected on leased land, enforcement action may be taken by the BD to effect their removal in accordance with BD's enforcement policy against UBW as and when necessary. The granting of any planning approval should not be construed as an acceptance of any existing building works or UBW on the Site under the BO. Before any new building works (including containers/open sheds as temporary buildings and land filling) are to be carried out on the Site, prior approval and consent of the BA should be obtained, otherwise they are UBW. An Authorized Person (AP) should be appointed as the coordinator for the proposed building works in accordance with the BO. The Site shall be provided with means of obtaining access thereto from a street and emergency vehicular access in accordance with Regulations 5 and 41D of the Building (Planning) Regulations respectively. If the Site does not abut on a specified street of not less than 4.5m wide, its permitted development intensity shall be determined under Regulation 19(3) of the Building (Planning) Regulations at the building plan submission stage;
- (j) to note the comments of the Director of Fire Services (D of FS) that the applicant is advised to submit relevant layout plans incorporated with the proposed FSIs to his department for approval. The layout plans should be drawn to scale and depicted with dimensions and nature of occupancy. The location of where the proposed FSIs to be installed should be clearly marked on the layout plans. Good practice guidelines for open storage issued by D of FS should be adhered to (**Appendix V**). The applicant is reminded that if the proposed structure(s) is required to comply with the BO (Cap. 123), detailed fire safety requirements will be formulated upon receipt of formal submission of general building plans; and
- (k) to note the comments of the Project Manager (New Territories West), Civil Engineering and Development Department (PM/NTW, CEDD) that the Site falls within the boundary of HSK NDA. According to the Planning and Engineering Study (P&E Study) for the HSK NDA, to ensure timely and orderly implementation, the development of HSK NDA and relevant Site formation and infrastructure works would be implemented in five stages, viz. Advance Works and Stage 1 to Stage 4. The concerned lot(s) falls within a Site under Stage 2 and 3 Works stages. While the detailed implementation programme for the project is still being formulated, based on the P&E Study, it is envisaged that clearance of the Site in question will not be arranged before the first population intake of the HSK NDA expected in 2024.